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U.S. EPA. REGION IX REGIONAL HEARING CLERK

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UNITED STATES
ENVIRONMENTAL PROTECTION AGENCY
REGION IX

		Docket No.
IN THE MATTER OF:)	EPCRA-9-2007- 0 0 0 7
)	
Rogers Corporation)	CONSENT AGREEMENT
2225 West Chandler Boulevard)	AND
Chandler, AZ)	FINAL ORDER
)	PURSUANT TO 40 C.F.R.
Respondent.)	SECTIONS 22.13 and 22.18
)	

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CONSENT AGREEMENT

A. PRELIMINARY STATEMENT

This is a civil administrative enforcement action initiated pursuant to Section 325 of the
Emergency Planning and Community Right-to-Know Act of 1986 ("EPCRA"),
 42 U.S.C. § 11045, and the Consolidated Rules of Practice Governing the Administrative
Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits
("Consolidated Rules"), 40 C.F.R. Part 22. Complainant is the United States
Environmental Protection Agency, Region IX. Respondent is Rogers Corporation, a
corporation organized under the laws of the state of Massachusetts.

This CA/FO, pursuant to 40 C.F.R. §§ 22.13(b) and 22.18(b), simultaneously commences
and concludes this proceeding, wherein EPA alleges that Respondent violated
Sections 311 and 312 of EPCRA, 42 U.S.C. §§ 11021 and 11022, and their implementing
regulations.

B. STATUTORY AND REGULATORY FRAMEWORK

- 3. Section 311 of EPCRA, 42 U.S.C. § 11021(a), and 40 C.F.R. 370.21, provide that the owner or operator of a facility is required to submit a Material Safety Data Sheet ("MSDS"), or an alternative MSDS reporting list, to the Local Emergency Planning Committee ("LEPC"), the State Emergency Response Commission ("SERC"), and the fire department with jurisdiction over the facility for each hazardous chemical present at the facility according to the minimum threshold schedule provided in paragraph (b) of 40 C.F.R. § 370.20.
- 4. Section 312 of EPCRA, 42 U.S.C. § 11022, and 40 C.F.R. § 370.25, require the owner or operator of a facility that is required to prepare or have available an MSDS for a hazardous chemical under Occupational Safety and Health Act of 1970 ("OSHA"), 29 U.S.C. § 651 et seq., to submit an annual emergency and hazardous chemical inventory form ("Inventory Form") if hazardous chemicals are present at the facility during the preceding calendar year in quantities above the threshold levels established in 40 C.F.R. § 370.20(b). The Inventory Form must be submitted by March 1 of each year to the SERC, the LEPC, and the fire department having jurisdiction over the facility.

1	C.	GENERAL ALLEGATIONS	
2	5.	Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), authorizes EPA to assess civil penalties	
3		for any violation of Sections 311 and 312 of EPCRA, 42 U.S.C. §§ 11021 and 11022.	
4	6.	The Administrator of EPA has delegated enforcement authority under EPCRA to the	
5		Regional Administrators by EPA delegation 22-3-A, dated May 11, 1994. The Regional	
6		Administrator, EPA Region IX, in turn, has delegated the authority to enforce EPCRA	
7		§§ 302, 303, 304, 311, 312, 322, and 323 to the Director of the Superfund Division with	
8		delegation R9 1290.18.	
9	7.	Respondent manufactures and markets specialty polymer and electronic materials for	
10		targeted applications, focused on communication and computer markets, at 2225 West	
11		Chandler Boulevard, in Maricopa County, Chandler, AZ (the "Facility").	
12	8.	On or before December 31, 2005, Respondent produced, used, or distributed Barium	
13		Titanate, Chemical Abstract Service Registry ("CAS") Number 12047-27-7, at the	
14		Facility.	
15	9.	In 2005 a daily average of 26,310 pounds (lbs.) of Barium Titanate was present at the	
16		Facility.	
17	10.	In a letter dated August 14, 2006, Respondent voluntarily disclosed to EPA that it had not	
18		submitted an MSDS for Barium Titanate, or an Inventory Form including Barium	
19		Titanate for the calendar year 2005, as required by Sections 311 and 312 of EPCRA, 42	
20		U.S.C. §§ 11021 and 11022.	
21	11.	The Arizona SERC is comprised of members from state agencies with roles in hazardous	
22		material emergency management, Arizona's 15 LEPCs, as well as representatives from	
23	39276100000	local government and industry.	
	CA/F(O Rogers Corporation, Chandler, AZ 3	

1	12.	The Maricopa County LEPC is the LEPC with jurisdiction over the Facility.
2	13.	The City of Chandler Fire Department is the fire department having jurisdiction over the
3		Facility.
4	14.	On August 11, 2006, Respondent submitted an alternative MSDS reporting list, and an
5		Inventory Form containing information on Barium Titanate used at the Facility during
6		calendar year 2005 to the Arizona SERC, the Maricopa County LEPC, and the City of
7		Chandler Fire Department.
8		
9	D.	ALLEGED VIOLATIONS
10		COUNT I
11		(Failure to Timely Submit MSDS)
12	15.	Paragraphs 1 through 14 above are incorporated herein by this reference as if they were
13		set forth here in their entirety.
14	16.	The Facility is a "facility" as defined by Section 329(4) of EPCRA, 42 U.S.C.
15		§ 11049(4).
16	17.	At all times relevant to this CA/FO, Respondent has been the owner or operator of the
17		Facility.
18	18.	At all times relevant to this CA/FO, Respondent has been a "person" as defined by
19		Section 329(7) of EPCRA, 42 U.S.C. § 11049(7).
20	19.	Respondent is required to prepare or have available an MSDS under 29 C.F.R.
21		§ 1910.1200(g) because it is engaged in a business where chemicals are either used or
22		distributed, or are produced for use or distribution.
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1	20.	As of December 2005, Respondent used Barium Titanate, at the Facility in quantities	
2		above the applicable thresholds established in 40 C.F.R. § 370.20(b).	
3	21.	Respondent's failure to submit MSDS information for Barium Titanate present at the	
4		facility to the SERC, the LEPC, and the fire department within three months after receipt	
5		of the Barium Titanate at the facility in an amount exceeding the threshold established at	
6		40 C.F.R. § 370.20(b), is a violation of Section 311 of EPCRA, 42 U.S.C. § 11021.	
7			
8		COUNT II	
9		(Failure to Timely Submit Annual Chemical Inventory Forms)	
10	22.	Paragraphs 1 through 21 above are incorporated herein by this reference as if they were	
11		set forth here in their entirety.	
12	23.	Barium Titanate is a "hazardous chemical" as defined in Section 312(c) of EPCRA, 42	
13		U.S.C. § 11022(c).	
14	24.	Respondent's failure to include Barium Titanate on the Inventory Form containing	
15		information on hazardous chemicals present at the Facility during calendar year 2005 to	
16		the SERC, the LEPC, and the appropriate fire department on or before March 1 of 2006 is	
17		a violation of Section 312 of EPCRA, 42 U.S.C. § 11022.	
18			
19	E.	CIVIL PENALTY	
20	25.	Section 325(c)(1) of EPCRA, 42 U.S.C. § 11045(c)(1), as adjusted by the Debt	
21		Collection Improvement Act of 1996, see 40 C.F.R. Part 19, authorizes a civil penalty of	
22		up to \$27,500 per day for each day a violation of EPCRA occurs after January 30, 1997.	
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1		For violations that occur on or after March 15, 2004, a civil administrative penalty of	
2		\$32,500 per day is authorized.	
3	26.	Under EPA's Final Policy Statement on Incentives for Self-Policing: Discovery,	
4		Disclosures, Correction and Prevention of Violations, 65 Fed Reg 19618, ("Audit	
5		Policy"), effective May 11, 2000, EPA has the discretion to eliminate or substantially	
6		reduce the gravity component of a penalty if it determines that a respondent has satisfied	
7		the nine conditions set forth in the Audit Policy.	
8	27.	The nine conditions a respondent must satisfy under the Audit Policy are: (1) systematic	
9		discovery of the violation through an environmental audit or a compliance management	
10		system; (2) voluntary discovery; (3) prompt disclosure; (4) discovery and disclosure	
11		independent of government or third party plaintiff; (5) correction and remediation; (6)	
12		prevention of recurrence; (7) no repeat violations; (8) other violations excluded; and (9)	
13		cooperation.	
14	28.	Regulated entities deemed by EPA to have satisfied the nine conditions in the Audit	
15		Policy may not face any gravity-based civil penalties. If the regulated entity meets all but	
16		the first condition (Systematic Discovery), EPA may reduce the gravity-based penalties	
17		by 75%. EPA reserves the right to collect any economic benefit realized as a result of the	
18		violation disclosed.	
19	29.	EPA has concluded that Respondent has, as described herein, satisfied the nine conditions	
20		outlined in the audit policy and therefore will not face gravity-based civil penalties.	
21	30.	Systematic Discovery of the Violation Through an Environmental Audit or a Compliance	
22		Management System. Respondent discovered the violations as the result of a routine,	
23		regularly scheduled environmental audit conducted at Rogers Corporation, on July 27,	
	CA/F0	O Rogers Corporation, Chandler, AZ 6	

1		2006. The audit was done pursuant to Rogers Corporation's environmental health and
2		safety self-audit program, to determine compliance with applicable environmental laws
3	14	and regulations.
4	31.	Voluntary Discovery. Respondent's discovery of the violations was voluntary and did
5		not result from any legally mandated monitoring or sampling requirement prescribed by
6		statute, regulation, permit, judicial or administrative order, or consent agreement.
7	32.	Prompt Disclosure. Respondent fully disclosed the violations to EPA within 21 days
8		after it discovered the violations had, or may have, occurred. The violations were
9		discovered on July 27, 2006, and were reported to EPA in a letter dated August 14, 2006.
10	33.	Discovery and Disclosure Independent of Government or Third Party Plaintiff.
11		Respondent discovered and disclosed the violations to EPA prior to any federal, state, or
12		local agency inspection or investigation, notice of citizen suit, the filing of a third-party
13		complaint, the reporting of the violations by a "whistle-blower," or imminent discovery
14		by a regulatory agency.
15	34.	Correction and Remediation. Respondent submitted the MSDS, and the revised
16		Inventory Form for calendar year 2005, to the Arizona SERC, the Maricopa County
17		LEPC, and the City of Chandler Fire Department, on August 14, 2006. The disclosed
18		violations did not cause any environmental or human harm.
19	35.	Prevent Recurrence. Respondent has told EPA that it plans to take the following steps to
20		prevent a recurrence of any violation of Sections 311 and 312 of EPCRA, 42 U.S.C. §§
21		11021 and 11022: Respondent will refine its chemical inventory system and retrain staff
22		responsible for purchasing chemicals to ensure entry of all chemicals into its chemical
23	CA/F0	inventory system. D Rogers Corporation, Chandler, AZ 7

1	36.	No Repeat Violations. Respondent has not had any other occurrence of these specific
2		violations at the Facility within the past three years or at any other facility owned or
3		operated by Respondent within the past five years.
4	37.	Other Violations Excluded. The violations did not result in serious actual harm, present
5		an imminent and substantial endangerment to public health or the environment, or violate
6		the specific terms of any judicial or administrative order or consent agreement.
7	38.	Cooperation. Respondent has fully cooperated with EPA in determining the applicability
8	4	of the Audit Policy.
9	39.	In signing this CA/FO, Respondent certifies under penalty of law that the information
10		submitted to EPA in the letter dated August 14, 2006, disclosing violations of
11		EPCRA Sections 311 and 312, 42 U.S.C. §§ 11021 and 11022, and the information in
12		paragraphs 30-38 of this CA/FO are based upon true, accurate, and complete information
13		that the signatory can verify personally, or regarding which the signatory has inquired of
14		the person or persons directly responsible for gathering the information.
15	40.	EPA has determined that the violations resulted in an insignificant amount of economic
16		benefit.
17	41.	For the reasons set forth above, all penalties based on the gravity of the violations and the
18		savings of economic costs related to the failure to timely submit MSDS and a revised
19		Inventory Form are waived.
20		
21	F.	ADMISSIONS AND WAIVERS
22	42.	For purposes of this proceeding, Respondent admits the jurisdictional allegations above,
23	CA/F0	and agrees that the EPA Administrator and Region IX Administrator have jurisdiction Rogers Corporation, Chandler, AZ 8

	and authority over the subject matter of the action commenced in this CA/FO and over
2	Respondent pursuant to Section 325 of EPCRA, 42 U.S.C. § 11045, and 40 C.F.R.
3	§§ 22.4 and 22.34. Respondent consents to and agrees not to contest EPA's jurisdiction
10	and authority to enter into and issue this CA/FO and to enforce its terms. Further,
5	Respondent will not contest EPA's jurisdiction and authority to compel compliance with
5	this CA/FO in any enforcement proceedings, either administrative or judicial, or to
,	impose sanctions for violations of this CA/FO.

43. Respondent admits any allegations of fact or law set forth in Section C and D of this CA/FO. Respondent hereby waives any rights it may have to contest the allegations set forth in this CA/FO and waives any rights it may have to a hearing on any issue relating to the factual allegations or legal conclusions set forth in this CA/FO, including without limitation a hearing pursuant to Section 325 of EPCRA, 42 U.S.C. § 11045. Respondent hereby consents to the issuance of this CA/FO without adjudication and waives any rights it may have to appeal the Final Order attached to this Consent Agreement and made part of this CA/FO.

G. PARTIES BOUND

- 44. This CA/FO shall apply to and be binding upon Respondent and its agents, successors, and assigns and upon all persons acting under or for Respondent. This CA/FO shall constitute full settlement of the violations alleged herein.
- 45. No change in ownership or corporate, partnership, or legal status relating to the Facility will in any way alter Respondent's obligations and responsibilities under this CA/FO.

46. The undersigned representative of Respondent hereby certifies that he or she is fully 2 authorized by Respondent to enter into this CA/FO, to execute it, and to legally bind Respondent to it. 3 4 H. PAYMENT OF CIVIL PENALTY 5 47. Because EPA has concluded that Respondent has, as described herein, satisfied all nine 6 7 conditions set forth in the Audit Policy, Complainant has not sought gravity-based penalties for the violations alleged. 8 48. Based on Complainant's determination that any economic benefit derived from the violations was insignificant, Complainant has not sought to collect any economic benefit 10 11 penalty for the violations alleged. 49. 12 Complainant and Respondent hereby consent to the assessment of a civil penalty in the 13 amount of ZERO DOLLARS (\$0) in settlement of the violations set forth in Section D 14 above. This CA/FO constitutes a settlement of the civil and administrative penalty claims of the United States for the violations of Sections 311 and 312 of EPCRA specifically 15 alleged in Section D above. 16 50. The effect of the settlement described above is conditional upon the accuracy of 17 Respondent's representations to EPA as memorialized in paragraphs 30-38 of this CA/FO 18 19 and Respondent's self-disclosure dated August 14, 2006. 20 21 I. RESERVATION OF RIGHTS 51. EPA expressly reserves all rights and defenses that it may have. 22

52.	EPA hereby reserves all of its statutory and regulatory powers, authorities, rights, and
	remedies, both legal and equitable, including without limitation, the right to require
	Respondent to perform tasks in addition to those required by this CA/FO and the right to
	assess penalties under Section 325 of EPCRA, 42 U.S.C. § 11045, or take other
	appropriate action, in the event that Respondent fails to comply with any of the
	requirements of this CA/FO.

- 53. This CA/FO shall not be construed as a covenant not to sue, a release, waiver, or limitation of any rights, remedies, powers, or authorities, civil or criminal that EPA has under EPCRA or any other statutory, regulatory, or common law enforcement authority of the United States, except as otherwise set forth herein.
- 54. The entry of this CA/FO and Respondent's consent to comply shall not limit or otherwise preclude EPA from taking additional enforcement actions should EPA determine that such actions are warranted, except as they relate to Respondent's liability for federal civil penalties for the specific alleged violations set forth in Section D of this CA/FO.
- 55. This CA/FO is not intended to be, nor shall it be construed as, a permit. This CA/FO does not relieve Respondent of any obligation to obtain and comply with any local, state, or federal permits.
- 56. Notwithstanding compliance with the terms of this CA/FO, Respondent is not released from liability, if any, for the costs of any response actions taken by EPA. EPA reserves its right to seek reimbursement from Respondent for any response costs incurred by the United States that may result or arise from the alleged counts set forth in Section D.

J.	OTHER	CLAIMS
100	W. A.	CANAL PRIVATE

57. Nothing in this CA/FO shall constitute or be construed as a release from any other claim, cause of action, or demand in law or equity by or against any person, firm, partnership, entity, or corporation for any liability it may have arising out of or relating in any way to the generation, storage, treatment, handling, transportation, release, or disposal of any hazardous constituents, hazardous substances, hazardous wastes, pollutants, or contaminants found at, taken to, or taken from the Facility.

K. MISCELLANEOUS

- 58. This CA/FO may be amended or modified only by written agreement executed by both EPA and Respondent.
- The headings in this CA/FO are for convenience of reference only and shall not affect
 interpretation of this CA/FO.
- Each party shall bear its own attorneys' fees, costs, and disbursements incurred in this
 proceeding.
 - 61. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), this CA/FO shall be effective on the date that the Final Order contained in this CA/FO, having been approved and issued by either the Regional Judicial Officer or Regional Administrator, is filed.

IT IS SO AGREED, 1 2 3 5-31-07 Date Michael Bessette Vice President **Durel Division** Rogers Corporation 4 5 Keith Takata Date Director Superfund Division United States Environmental Protection Agency, Region IX 6

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CA/FO Rogers Corporation, Chandler, AZ

1 FINAL ORDER 2 3 5 IT IS HEREBY ORDERED that this Consent Agreement and Final Order (EPA Docket No. 6 EPCRA-9-2007- 0007) be entered and that Respondent pay a civil penalty in the 7 amount of ZERO DOLLARS (\$0). 8 9 10 11 12 13 06/29/07 Date Steven Jawgiel (Regional Judicial Officer United States Environmental Protection Agency, Region IX 14 15

CERTIFICATE OF SERVICE

Docket No. EPCRA-9-2007- 0 0 0 7

I hereby certify that the original copy of the foregoing Consent Agreement and Final Order, with the Docket number referenced above, has been filed with the Region 9 Hearing Clerk and that a copy was sent by certified mail, return receipt requested, to:

Jeffrey S. Stewart Manager, Corporate Environmental -Health & Safety Engineering, West Rogers Corporation 100 N. Dobson Road Chandler, AZ 85224

June 29, 2007

Danielle Carr

Regional Hearing Clerk

U.S. Environmental Protection Agency, Region IX

75 Hawthorne Street

San Francisco, CA 94105